

Multiple calls and multiple incidents

Multiple calls and multiple incidents 0.13 - for full consultation

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Introduction

- 1 This guidance has been developed to assist fire and rescue services identify common
- 2 hazards and implement reasonable control measures in the event that a fire control receives
- 3 multiple calls and is required to manage multiple incidents.
- 4 Although managing multiple incidents and managing multiple calls are different, the subjects
- 5 have been combined because the hazards and control measures may be similar, or in some
- 6 cases the same.
- 7 This guidance should be read in conjunction with:
- 8 Corporate guidance for operational activity
- 9 Fire control command
- 10 Survival guidance
- 11 Emergency call handling and mobilising
- 12 In this guidance, 'multiple calls' refers to more than one emergency call being managed at
- 13 the same time, and 'multiple incidents' refers to more than one incident occurring at the
- 14 same time.
- 15 Periods of multiple calls and multiple incidents are often referred to as 'spike' or 'spate'
- 16 conditions.
- 17 **Spike conditions** occur with little or no warning when multiple emergency calls about the
- 18 same incident are received, such as a fire with plumes of smoke that can be seen over a
- wide area. These calls usually stop when operational personnel arrive at the incident.
- 20 **Spate conditions** occur when emergency calls are received simultaneously for multiple
- 21 incidents at various locations. Spate conditions can last for hours or sometimes days. Events
- 22 causing spate conditions (for example a significant weather occurrence) may be forecast
- 23 and therefore planned for. Spate conditions may lead to fire control personnel managing
- 24 multiple incidents simultaneously.
- 25 Affected control refers to the fire control that covers the geographical area in which an
- 26 incident or event is located.
- 27 **Assisting control** refers to those emergency controls that manage emergency calls on
- 28 behalf of an affected fire control.
- 29 Repeat calls are calls about an incident that fire control personnel are already aware of and
- 30 have most likely mobilised to.
- 31 **Remote area** is an area that is outside of a fire control's normal geographic area of
- 32 responsibility, for example beyond the county border.
- 33 **Remote emergency call** is an emergency call that is being managed by personnel in an
- assisting emergency control on behalf of an affected fire control.

35 Hazard - Overwhelmed emergency call handling management

- 36 capacity: Multiple calls
- 37 n.b. During the process of shaping this guidance, it was identified that information contained
- 38 within the now published <u>Hazard Overwhelmed emergency call handling capacity</u> in Fire
- 39 control command guidance was relevant to multiple call and multiple incident scenarios.
- 40 It is recommended that this information is extracted from Fire control command and added as
- 41 a hazard of "Overwhelmed emergency call handling capacity" with associated control
- 42 measures, into this guidance.
- 43 It should be noted this edited hazard contains an additional control measure, separating the
- 44 use of call redistribution plans from buddy and consortium arrangements.
- 45 It is recommended that:

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- Text in grey remains unchanged
- Text with a strikethrough is removed
- Text in black is added
- 49 HAZARD KNOWLEDGE
- 50 This section should be read in conjunction with The Public Emergency Call Service (PECS)
- 51 Code of Practice. PECS Code of Practice covers the method of handling 999/112 public
- 52 emergency telephone calls between the call handling agent and emergency authorities. If
- the volume of calls overwhelms the call management capacity of an emergency control,
- 54 PECS Code of Practice provides information for contingency arrangements.
- 55 As part of its risk management plan, each fire and rescue service should consider the fire
- 56 control resources it needs to mobilise to an incident to support effective incident resolution
- 57 and command, and to fulfil all foreseeable activity required of the fire control function. a fire
- and rescue service needs to provide appropriate command, sufficient fire control resources
- 59 to resolve incidents and to deliver all foreseeable activities as required.
- 60 However, there may be occasions where the call volume and subsequent workloads in fire
- 61 control exceed the capacity of the available personnel. This can happen when fire control
- 62 personnel leave the control room for welfare breaks or planned activities such as training or
- 63 personal development. It can also happen because of unexpected spate or spike call volume
- 64 conditions.

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- The point at which a fire control reaches emergency call management capacity will vary,
- depending on factors such as:
- Staffing levels, including fire control personnel:
 - On welfare breaks
 - Attending planned training and development activities
- The number of available emergency call management workstations
- The location and visibility of ongoing incidents
 - The nature of ongoing incidents or events
- 73 Emergency calls can often be managed efficiently, however emergency calls may take
- 74 longer if:
 - The caller requires safety advice or survival guidance

- The caller is unsure of their location
- The nature of the situation is rapidly changing, for example a terrorist attack
- A caller uses a language other than English as their first language
 - The caller has communication difficulties
- A fire control's emergency call management capacity is reached when all available fire control personnel are committed to emergency call and incident management activity.

82 Unplanned call re-distribution

- 83 During periods of exceptionally high demand, the number of emergency calls may exceed
- 84 the capacity of the affected fire control's normal emergency call management arrangements.
- 85 In such instances, the call handling agent may need to redistribute emergency calls to
- 86 emergency controls outside the normal arrangements to protect the 999/112 network from
- 87 being overwhelmed. This method of unplanned call re-distribution may involve police and
- 88 ambulance controls.

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- The use of unplanned call re-distribution arrangements to deal with overwhelmed call capacity may:
 - Result in other emergency controls receiving calls they are not prepared to manage
- 92 Overwhelm other controls
 - Affect the business-as-usual response of other controls
 - Delay callers from receiving assistance, including life-saving guidance
- The ability of fire control personnel commanders to effectively manage emergency calls and mobilise resources may determine the outcome of an operational incident commander's plan
- 97 to resolve an incident. Any failure or delay in the mobilisation of sufficient and appropriate
- 98 personnel, equipment, specialist skills and other agencies to an incident may
- Increase the risk to the public, including people at risk and casualties
- Delay operational intervention
- Reduce the safety of personnel or other emergency responders
- Result in loss of or damage to property
- Have a detrimental effect on the environment
- Affect the reputation of the fire and rescue service
- Affect levels of public confidence
- Delay community recovery
- A fire control commander's ability to select the most appropriate methods to manage the situation using the available options is therefore essential to support the welfare of their teams-fire control personnel and ensure successful delivery of the fire control function.

111 112	Control measure – Additional call handling management capacity: Fire control personnel
113	CONTROL MEASURE KNOWLEDGE
114 115 116 117	As no two situations are the same, it is imperative that fire control commanders and personnel can correctly identify the resources available to them. This will allow them to take immediate action and, where possible, apply measures to increase emergency call handling management capacity as soon as call volumes begin to increase.
118 119 120	Their assessment, which may indicate the required resources, should be based on the number and type of calls being received and the predicted duration of incidents together with other ongoing operational incidents and fire control activity.
121 122 123 124	Fire control commanders should have a thorough knowledge of methods to increase call handling management capacity and know how to select an appropriate method. They should understand when it may be necessary to consult a fire control manager or duty officer prior to increasing capacity.
125	Methods to increase call handling capacity the number of fire control personnel may include:
126 127	 Recalling on-duty fire control personnel from welfare breaks, training, or other activities
128	Recalling off-duty fire control personnel where available
129	Requesting assistance from other suitably trained and competent personnel
130	 Using buddy or consortium emergency call handling arrangements
131	 Using call filtering methods by the call handling agent
132	 Using call redistribution methods by the call handling agent
133 134 135 136 137	The fire control commander should be aware of the number and location of on-duty fire control personnel and how to recall them from welfare breaks or other activities. In addition, the fire control commander should be aware of the location and availability of other suitably trained and competent personnel, such as fire control personnel performing supporting day duty roles that do not form a part of the duty shift or watch.
138 139 140 141	When assessing levels of fire control activity and related workloads it is essential that the fire control commander considers the welfare of fire control personnel. This includes implementing measures that compensate for any interruptions to rest and meal breaks caused by increased workloads.
142 143 144 145 146 147	The fire control commander may should consider recalling off-duty fire control personnel during sustained periods of increased activity. This may occur during a major incident, protracted periods of multiple calls and incidents or wherever it is likely that additional fire control capacity may be required. When recalling personnel, the time it will take for them to arrive should be considered. However, lack of availability or other organisational factors may mean this is not always achievable.
148 149 150	Where advance notice is received of extreme weather or other conditions where increased emergency call volume can be expected, the fire control commander should ensure their management teams are informed so that emergency call management capacity can be

Fire and rescue services should must: Ensure methods are in place to increase emergency call management capacity Fire and rescue services should: for additional call management capacity Select the most appropriate method of increasing emergency call management

Consider the welfare needs of fire control personnel when planning call management

174 175	Control measure – Additional emergency call handling management capacity: Emergency call redistribution Buddy and consortium arrangements
176	CONTROL MEASURE KNOWLEDGE
177 178	Fire control commanders should be aware of the methods of emergency call redistribution and their potential effect on command and management of fire control activities.
179 180 181	Buddy and consortium arrangements with other emergency controls effectively reduce the delay in emergency calls being answered by redistributing emergency calls during periods of spike or spate conditions.
182	Buddy arrangements
183 184 185 186 187	The term 'buddy' is defined as 'a pre-nominated fire control to be used by the call handling agent for the distribution of calls in times of unexpected pressure' (Public Emergency Call Service (PECS) Code of Practice). The call handling agent, British Telecom (BT) will automatically divert calls to the buddy control if unanswered by the affected control for a defined period.
188 189 190	Buddy arrangements provide various levels of support. However, they should allow for emergency call taking and for the transfer of emergency call data back to the affected control.
191 192 193	Buddy arrangements allow mobilising to be initiated on behalf of the affected fire control, or allow call details to be passed back to the affected fire control for mobilisation. Exact arrangements will vary between fire and rescue services.
194	Consortium arrangements
195 196 197 198 199 200	A consortium arrangement usually involves a pre-agreed partnership between two or more fire and rescue services. In these circumstances the partner fire controls will have a suitably linked mobilising and communications system that allows one partner to directly manage incidents on behalf of the others, from call taking, incident creation and mobilisation to incident closure. Emergency calls can usually be redistributed between partners automatically without the intervention of the call handling agent.
201 202 203 204 205	It is essential that the fire control commander is aware of such arrangements and can identify when calls are being managed by a buddy or partner emergency consortium fire controls rooms. The fire control commander must ensure that resources are mobilised and inform partner emergency consortium controls of any specific advice or survival guidance to pass on to emergency callers.
206 207 208 209 210	During periods of exceptionally high demand the number of emergency calls may exceed the capacity of the home fire control and the buddy or consortium arrangement. In such instances the call handling agent may redistribute emergency calls to emergency control rooms beyond the pre-nominated arrangements, which may include police and ambulance control rooms.
211 212 213 214	In this case the call handling agent will inform the affected fire control using their critical contact number. The fire control commander should then consider the use of national and regional talk groups to share situational awareness, including any change in survival guidance.

215 216 217	The call handling agent may also use the critical contact number if there are extended delays in calls being answered by fire control or where there are delays and a critical call is waiting.
218	STRATEGIC ACTIONS
219 220	Fire and rescue services must:
221	Provide the call handling agent with details of buddy arrangements
222 223 224	Fire and rescue services should:
225 226	 Establish the command competencies, training, validation, and revalidation required to increase call management capacity through emergency call redistribution
227	 Provide the call handling agent with a critical contact number for fire control
228 229	 Consider the use of buddy or consortium arrangements to manage the redistribution of emergency calls during periods of multiple calls
230	Determine technical specifications for consortium arrangements
231 232	 Define how long a call may go unanswered before it is diverted based on capacity and risk management planning
233	Give fire control personnel access to regional and national talk groups
234 235	 Ensure that fire control commanders and personnel participate in regular exercising of buddy or consortium arrangements
236 237	 Establish a process to learn, share and action recommendations following exercising buddy and consortium arrangements
238	TACTICAL ACTIONS
239	Fire control commanders should:
240 241	 Understand the emergency call redistribution methods that may be used by the call handling agent and when they may be used
242 243	 Identify when emergency calls are being managed by another fire control or other emergency control during periods of multiple calls
244 245	 Ensure that situational awareness and any change to advice is shared with the pre- nominated buddy and other emergency control rooms
246	Ensure that situational awareness is shared with operational incident commanders
247 248	Fire control personnel should:
249	
250 251	 Recognise when buddy or consortium arrangements are in place during periods of multiple calls
252 253	 Follow agreed methods to manage emergency calls on behalf of a buddy or consortium control during periods of multiple calls

- Ensure that all appropriate mobilising actions are taken for emergency calls handled managed by a buddy or other emergency control room
 - Consider using national and regional talk groups to share situational awareness and any change to advice with other controls

259 260	Control measure – Additional emergency call management capacity: Call redistribution plans		
261	CONTROL MEASURE KNOWLEDGE		
262 263 264 265	A call redistribution plan is a pre-determined plan involving fire controls that do not normally form part of a buddy or consortium agreement. Participating fire controls agree to manage emergency calls on one other's behalf when multiple calls exceed the capacity of a fire control.		
266 267 268 269 270	Call redistribution plans are an effective way to share a significant increase in call volume across multiple fire controls beyond the level that a typical buddy or consortium arrangement could achieve. This has the benefit of minimising any delay in answering emergency calls whilst reducing the overall impact unanswered calls have on the national emergency call service.		
271 272 273 274	Fire and rescue services should recognise that call redistribution plans are an addition to rather than a replacement for existing methods of increasing emergency call management capacity. During periods of multiple calls, other methods covered in this guidance should be considered first.		
275 276 277 278 279 280	Call redistribution plans provide a method for emergency call management only; they do not allow other fire controls to conduct the mobilisation or incident management for the affected fire control. An effective call redistribution plan will require pre-identified methods to efficiently pass emergency call information back to the affected fire control for a response. More information can be found in Control measure - Pass remote incident information to affected fire control: Multiple calls.		
281	STRATEGIC ACTIONS		
282	Fire and rescue services should:		
283 284 285	 Consider participating in call redistribution plans when emergency call management capacity is overwhelmed 		
286	Communicate details of call redistribution plans to fire control personnel		
287	Take part in exercises involving call redistribution plans		
288	Give fire control personnel access to regional and national talkgroups		
289	TACTICAL ACTIONS		
290	Fire control commanders should:		
291 292	 Consider implementing call redistribution plans when emergency call management capacity is overwhelmed 		
293	Inform fire control personnel when they have implemented a call redistribution plan		
294 295	 Inform fire control personnel when they identify that an affected fire control has implemented a call redistribution plan 		

297 298	Contragent	rol measure – Changes to call handling procedures by the call handling
299	CONT	ROL MEASURE KNOWLEDGE
300 301 302 303 304 305 306	Code teleph outlinit provid therefo	ection should be read in conjunction with The Public Emergency Call Service (PECS) of Practice. PECS deals with the method of handling '999/112' public emergency one calls between the call handling agent and emergency authorities. As well as ng the procedures to follow when connecting calls to emergency controls, PECS also es information regarding contingency arrangements. Fire and rescue services should are consider the PECS Code of Practice when developing policies, procedures, and g for fire control personnel.
307 308 309 310	overw redistr	pessive call volumes during spate or spike conditions or a major incident, multiple calls helm a fire control's capacity, the call handling agent may be able to assist by ributing emergency calls received via 999/112 to pre-nominated buddy controls, or by agreed call filtering questions.
311 312 313 314 315	arrang handli call, th	all handling agent may be contacted to assist with call queuing or filtering gements. Fire control and the call handling agent will agree on a statement for the call ng agent to use for the duration of the incident or event. For example, on connecting a ne call handling agent may agree to say: '(Emergency authority name) is busy with elating to (incident details) at (location). I will try to connect you.'
316 317 318 319 320	call to helping implen	all handling agent may agree to ask a filter question before connecting the emergency a fire control. This may provide an effective method to filter out lower priority calls, g fire control personnel to prioritise higher priority calls. Call filtering may be mented at the request of the fire control commander and could be used for a variety of rios, including but not limited to where call volumes have increased due to:
321	•	Flooding
322	•	High winds
323	•	Wildfires
324	STRA	TEGIC ACTIONS
325	Fire ar	nd rescue services must:
326 327	٠	Provide the call handling agent with contact numbers with the appropriate level of priority
328 329	•	Consider including in policies and procedures call filtering by the call handling agent during periods of multiple calls
330	Fire ar	nd rescue services should:
331 332	•	Establish the command competencies, training, validation, and revalidation required for changes to call handling procedures by the call handling agent
333 334	•	Provide information to fire control personnel on the facilities available through the call handling agent for call filtering and redistribution

335 TACTICAL ACTIONS

336 Fire control commanders should:

Implement effective call filtering methods through the call handling agent during
 periods of multiple calls

339 340	Hazard – Overwhelming volume of incident records: Multiple calls and multiple incidents
341	HAZARD KNOWLEDGE
342	Simultaneous calls
343 344 345 346	Fire control personnel should never assume that simultaneous callers in a single geographic area are reporting the same incident. Attempting to rush the emergency call management process so that other calls can be answered may result in failing to identify a new incident among multiple calls.
347 348 349 350	Failing to follow effective emergency call management processes for all calls during periods of multiple calls could result in a delayed response to the incident. Failing to identify essential information about the incident could result in harm to people at risk or operational personnel.
351	Incident records
352 353	During periods of multiple calls, there will be an increase in the number of incidents recorded on the mobilising system, including:
354	Incidents to which a resource has been mobilised
355	 Incidents that require an operational response to be mobilised
356	Incidents that are repeats of existing incidents
357 358	 Incidents where no operational response is required but have been recorded for a full and accurate record
359 360 361	Failing to have effective systems in place for organising information about repeat calls could make it difficult for fire control personnel to identify incidents that require a response and could therefore delay or cause inaccurate mobilisation.
362 363	Mobilising inaccurately to incidents can take time to resolve and may confuse fire control and operational personnel, who may receive and react to incorrect information when alerted.

365	Control measure – Identify repeat calls: Multiple calls
366 367	This control measure should be read in conjunction with Emergency call handling and mobilising .
368	CONTROL MEASURE KNOWLEDGE
369	Effective emergency call management
370 371 372	During periods of multiple calls, differentiating between emergency calls about new incidents and repeat calls about existing incidents allows fire control personnel to identify where a response is required and reduces the likelihood of confusion and inaccurate mobilising.
373 374 375 376	If fire control personnel identify that the call they are managing is a repeat call, contact details of the caller and any additional risk-critical information identified through the call management process should still be recorded on the incident log. Additional information should be shared with operational personnel and other agencies as required.
377 378	When multiple emergency calls are being received, fire control personnel must continue to provide appropriate and sufficient guidance to emergency callers.
379	Technology to help identify repeat calls
380 381	Mobilising systems help fire control personnel to identify and record repeat calls. Mobilising systems may identify repeat calls based on:
382	The location of the reported incident compared to the initial incident
383 384	 The location of the caller provided by the enhanced information service for emergency calls (EISEC) or advanced mobile location (AML)
385	The emergency caller's telephone number
386	A combination of the above factors
387 388 389 390 391	Once fire control personnel have determined that they are managing a repeat call, mobilising systems may allow the call to be automatically linked and closed as a repeat of the original incident. This is a way to quickly recall linked incidents and the caller's details should they need to be recontacted. Such processes reduce the number of open incident logs on the mobilising system and reduce the likelihood of inaccurate mobilising.
392	STRATEGIC ACTIONS
393	Fire and rescue services must:
394 395	 Configure mobilising systems to provide effective methods for fire control personnel to manage repeat calls during periods of multiple calls
396	TACTICAL ACTIONS
397	Fire control personnel should:
398 399	 Question emergency callers effectively to identify repeat calls during periods of multiple calls

400	•	Link repeat calls accurately to original incidents during periods of multiple calls
401		

Hazard – Incomplete situational awareness: Multiple calls

- This hazard knowledge should be read in conjunction with <u>Hazard Ineffective management</u>
- 404 of fire control activities and Hazard Ineffective command of the fire control function in fire
- 405 control command guidance.

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- The Public Emergency Call Service (PECS) Code of Practice sets out the methods used to
- pass emergency calls between the call handling agent and the emergency authority. An
- 408 understanding of PECS would be beneficial when reading this hazard knowledge.
- 409 HAZARD KNOWLEDGE
- 410 Call handling agent
- 411 The call handling agent has a key role to play in the emergency call process. Ineffective or
- 412 absent communication between the call handling agent and fire control will prevent shared
- situational awareness and delay any support the call handling agent may be able to offer.
- 414 Failing to communicate factors that might reduce a fire control's emergency call
- 415 management capacity could lead to delayed introduction of:
- 416 Call filters
- Routing of overflow calls to buddy or consortium controls
- Call redistribution plans
- 419 Buddy, consortium and other fire controls
- 420 Buddy or consortium arrangements will not work effectively if communication between fire
- 421 controls is ineffective or absent. Failing to share information about foreseeable
- 422 circumstances likely to cause multiple calls or multiple incidents, such as high-impact
- 423 weather events, could lead to unpreparedness and may result in delayed or inaccurate
- 424 mobilising.

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- 425 Sharing inaccurate or insufficient information could lead to an incorrect perception of the
- situation and misunderstanding of the actions that assisting fire controls will need to perform.
- For example, a fire control affected by spate conditions may require all calls that are
- 428 managed by buddy or consortium members to be passed back to them for prioritising with no
- 429 mobilising taking place. Failing to make this requirement clear could lead to inaccurate
- 430 mobilisations that could take time to resolve.
- When call redistribution plans outside of buddy or consortium arrangements are instigated,
- 432 failing to share situational awareness or instructions between the affected fire control and
- 433 assisting fire controls could result in delayed or inaccurate mobilising of resources.
- 434 Ineffective or absent communications could delay:
 - The readiness of assisting fire controls
 - The accuracy of guidance that assisting fire controls give to emergency callers
- The effective transmission of information back to the affected fire control for mobilisation

Other emergency controls

- Other emergency controls may receive emergency calls relating to an incident the fire and rescue service is already dealing with. This may be due to:
- 442 Misrouted calls

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- The caller requesting another agency
- Unplanned redistribution of calls by the call handling agent
- If communication between a fire control and other emergency controls is ineffective or absent, other emergency controls will not have accurate situational awareness of an incident or event that is causing multiple calls to be made to the fire and rescue service. For example, if unaware that a fire and rescue service is attending life-risk calls only, personnel in other emergency controls may continue to pass to it calls reporting non-life-risk or other lower-priority calls.

451	Control measure – Build situational awareness: Multiple calls	
452 453	This should be read in conjunction with <u>Fire control command – Control measure – Situational awareness</u> .	
454	CONTROL MEASURE KNOWLEDGE	
455 456 457 458 459	Situational awareness in this context represents the understanding of fire control personnel of the current situation they are dealing with. This includes ongoing incidents, emergency call volumes and the tactics being employed by the fire control commander to manage the multiple calls or multiple incidents. It also includes the shared situational awareness between a fire control and those who are supporting them in the receipt of emergency calls, including:	
460	Other fire control personnel	
461	Other personnel supporting the fire control	
462	Buddy fire controls	
463	Consortium fire controls	
464	Other emergency controls	
465	The call handling agent	
466	Operational personnel	
467 468	Effective verbal communication between fire control personnel is one method to achieve shared situational awareness through, for example:	
469	One-to-one discussions	
470 471	 Group briefings at change of duty or as required to share significant information quickly 	
472	Individual handovers at change of duty	
473 474	Whichever method of verbal communication is used, it is important that the information has been acknowledged and understood.	
475 476 477	Achieving shared situational awareness with other agencies will assist fire control personnel in maintaining a clear awareness of activities during periods of multiple calls or multiple incidents.	
478	Communication received by and originating from fire control may include the use of:	
479	Emergency lines	
480	 Dedicated priority lines pre-identified as being for buddy or consortium controls 	
481	Hailing talkgroups	
482	Regional and national talkgroups	
483	Electronic methods of information sharing	
484	Social media or press announcements	
485	More information can be found in Multi agency fire control guidance.	

486 487 488	Electronic methods of sharing information can be used to support verbal methods of communication; they may offer other benefits such as improved accuracy, speed and a wider reach.
489 490 491 492 493 494	Electronic incident logs provide an effective method for situational awareness to be shared between fire control personnel. It is essential that fire control personnel update incident logs with all relevant information, including information received from the incident ground and other agencies as well as the actions and decisions they have taken themselves. Mobilising systems may also allow operational personnel or fire control personnel from assisting buddy or consortium controls to view and add to incident logs.
495 496 497 498	Visual information displays may be used to show essential information to fire control personnel during periods of multiple calls. The use of displays may be helpful to reinforce verbal communication and to ensure that fire control personnel managing emergency calls have access to the same information.
499 500	Visual information displays may be used to share situational awareness and information such as:
501 502	 The current evacuation strategy in the case that there are multiple calls to a building fire
503	Indication of operational resource availability
504	Maps displaying spread of incident locations during periods of multiple incidents
505	Call volume visualisation in the case that there are multiple calls
506	Instructions for fire control personnel to:
507 508	 Queue specific types or priority levels of incidents in the case that widespread flooding generates multiple calls
509 510	 Signpost lower-priority calls to other suitable agencies, such as local authorities and relevant contact numbers
511 512	 Use specific methods to pass incident-related information to affected fire controls when managing remote calls
513 514 515 516	Visual indicators linked to the integrated communication control system (ICCS), for example a red light showing when fire control personnel are engaged on a call, may support the situational awareness of the fire control commander by making it clear how many fire control personnel are managing calls.
517	STRATEGIC ACTIONS
518	Fire and rescue services should:
519 520 521	 Provide communication systems that allow for the clear identification, prioritisation and differentiation of incoming emergency calls, priority lines and non-emergency calls during periods of multiple calls
522 523	 Consider providing visual information displays within fire control to effectively display critical information during periods of multiple calls

Consider providing visual indicators linked to the ICCS to indicate current emergency call management capacity during periods of multiple calls

TACTICAL ACTIONS 526 527 Fire control commanders should: 528 Ensure effective emergency call management methods are maintained during periods of multiple calls 529 530 Fire control personnel should: 531 Use emergency call management techniques and effective questioning to gather all 532 relevant information about the incident the caller is reporting during periods of 533 multiple calls 534 Use effective communication methods to share situational awareness during periods of multiple calls 535 Use electronic methods to share information with other fire controls as necessary 536 during periods of multiple calls 537 Use talkgroups to share situational awareness with assisting emergency controls 538 539 during periods of multiple calls

541 542	Control measure – Share situational awareness – Call handling agent: Multiple calls		
543 544	This control measure should be read in conjunction with <u>Fire control command – Control measure – Effective communication</u> .		
545	CONTROL MEASURE KNOWLEDGE		
546 547 548 549	The call handling agent will attempt to contact an emergency control to provide support when they observe extended call answering times or have a critical call waiting. Contact will be made with the fire control commander to discuss implementing call filters or instigation of call redistribution plans.		
550 551 552	If the call handling agent is unable to contact an emergency control by the primary or secondary call routes, they will use the critical contact number provided to them by each emergency service.		
553 554 555 556 557	In the event of exceptional circumstances that can add pressure to the wider 999/112 service, the call handling agent may convene conference calls with affected emergency controls to discuss the event and possible mitigating measures. An invitation to join the conference call will be emailed to emergency controls. Details on call handling agent conference calls can be found in the PECS Code of Practice.		
558	STRATEGIC ACTIONS		
559	Fire and rescue services must:		
560	Provide a dedicated critical contact number to the call handling agent		
561	 Provide an email address to the call handling agent 		
562	 Provide fire control personnel with access to emails during periods of multiple calls 		
563 564	 Provide fire control commanders with access to conference calls during periods of multiple calls 		
565	 Provide fire control commanders with contact details of the call handling agent 		
566	TACTICAL ACTIONS		
567	Fire control commanders must:		
568 569	 Share information with the call handling agent about anticipated call handling capacity issues 		
570	Read and resolve emails from the call handling agent		

571 572	Control measure – Share situational awareness – Buddy, consortium and other fire and emergency controls: Multiple calls
573 574	This control measure should be read in conjunction with control measures <u>Situational</u> <u>awareness</u> and <u>Effective communication</u> in fire control command guidance.
575	CONTROL MEASURE KNOWLEDGE
576	Buddy and consortium controls
577 578 579	Accurate and prompt sharing of information between buddy and consortium controls during or in anticipation of multiple call or multiple incident events develops joint situational awareness.
580 581 582	Fire control commanders should ensure contact is established between buddy or consortium controls and should consider nominating a single point of contact (SPoC) with responsibility for maintaining that contact. The SPoC may be anyone with suitable training for the task.
583 584	Contact between buddy and consortium controls may be achieved using pre-identified methods, including electronic methods and dedicated telephone lines.
585 586 587 588 589	Electronic methods of communication available to fire control personnel range from multi agency incident transfer (MAIT) to email. The suitability of each method will depend on the importance of the information being received, the technology available to fire control personnel and the intended recipients of the information being shared. MAIT is explained further in this section.
590 591 592	Conference calls may be conducted using separate telephones or through the fire control integrated communication control system (ICCS). If conducted through the ICCS, the conference call will be recorded, which may be of benefit later.
593 594 595	Talkgroups are readily accessible by other emergency controls through compatible devices. Fire and rescue services have access to their own unique hailing talkgroup, which is always monitored in their fire control.
596 597 598	The sharing of situational awareness between buddy and consortium controls must be continued for as long as necessary under the circumstances. Frequency and method of contact will depend upon the amount and type of calls and personnel available.
599	Other fire controls
600 601 602	When call redistribution plans beyond buddy and consortium arrangements are instigated, fire control commanders and personnel must proactively share situational awareness to include a wider network of recipients.
603 604 605 606 607	Airwave National Talkgroup 20 (NTG20) is an announcement talkgroup that allows instantaneous critical communication between fire controls. Announcements on NTG20 will benefit other fire controls that are likely to receive emergency calls on an affected fire control's behalf, for example under a call redistribution plan. All fire controls in the United Kingdom (except for Northern Ireland) can receive announcements on NTG20.

• Experiencing multiple call conditions and are implementing a call redistribution plan

NTG20 announcements by affected fire controls help to build the situational awareness of

other fire controls, for example when they are:

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 Managing multiple survival guidance calls and need to share critical information with assisting fire controls, such as:

613	 Emergency advice to give to emergency callers
614	 Current evacuation strategy, such as 'Stay put'
615	 Changes to evacuation strategies
616 617	 Which methods assisting fire controls should use to pass back incident- related information
618	Making announcements on NTG20
619 620 621	Announcements on NTG20 should be clear and accurate to ensure the necessary information is understood by all fire controls. Announcements should adhere to the following principles:
622	Follow the M/ETHANE message structure
623	Information should be passed clearly and at dictation speed
624	Phonetic spelling should be used where necessary
625	When describing incident locations, include full address and postcode
626	Consider supplying a grid reference to confirm location
627	Broadcasts should be repeated once
628 629	More information on how assisting fire controls use NTG20 can be found in <u>Control measure</u> – <u>Prepare to manage remote calls: Multiple calls.</u>
630	Multi Agency Incident Transfer (MAIT)
631 632 633 634 635	MAIT is a secure method for sharing incident information with other emergency controls. It allows emergency control personnel to quickly share incident information electronically with one another without the need to speak each time. MAIT is particularly beneficial in multiple call and multiple incident scenarios and provides a method for affected and assisting controls to pass incident information directly to each other.
636 637 638 639	MAIT may reduce the amount of telephone calls being received, freeing up fire control personnel to act on the information received. Reviewing information contained in incident logs received through MAIT allows fire control personnel to gather additional information about an incident and build their situational awareness.
640 641 642	Electronic methods of communication should not prevent fire control personnel from communicating with other fire controls if verbal communication to discuss an incident would be beneficial.
643	STRATEGIC ACTIONS
644	Fire and rescue services must:
645 646	 Provide effective methods for the communication of incident-related information between buddy or consortium controls during periods of multiple calls
647	Fire and rescue services should:
648 649	 Provide guidance to fire control personnel on formulating messages using the M/ETHANE structure
650	 Include the effective use of NTG20 in relevant policies and procedures

651 652	 Implement regular testing of buddy or consortium communication methods during periods of multiple calls
653 654	 Consider implementing electronic methods of sharing information between emergency controls during periods of multiple calls
655 656	 Implement effective processes to receive and review incident-related information received through electronic methods
657	TACTICAL ACTIONS
658	Fire control commanders must:
659 660	 Ensure that situational awareness and any change to advice is shared with buddy, consortium and other relevant emergency controls in multiple call conditions
661	Fire control personnel should:
662	 Use the M/ETHANE message structure when broadcasting information on NTG20
663	 Broadcast messages on NTG20 at dictation speed, using phonetic alphabet spellings
664 665	 Consider supplying information such as grid references when broadcasting incident details on NTG20
666	Repeat broadcasts on NTG20
667	

668	Hazard – Calls from or about multiple people at risk
669	HAZARD KNOWLEDGE
670 671 672 673	Multiple calls may be received simultaneously from or about people at risk. This may happen when incidents related to the same hazard (for example, widespread flooding) occur at various locations or a single incident occurs that affects multiple people (for example, a fire in a tall building).
674 675 676 677	Calls from or about people at risk may be received from a single call (for example, an incident involving cylinders requiring an exclusion zone) or multiple calls (for example, widespread flooding). Calls from or about multiple people at risk may result in fire control personnel managing multiple survival guidance calls simultaneously.
678 679 680	Where multiple calls are received from or about people at risk, the emergency call management capacity of a fire control may quickly become overwhelmed because fire control personnel are providing advice to callers, which increases the duration of the calls.
681 682 683 684 685	Depending on the type of incident, multiple people who are not at risk may call to report an incident such as a large fire that is visible from a distance. These callers may not have any other information relating to the incident and answering these calls can prevent fire control personnel from answering other calls and providing advice and guidance to people who are at risk.
686 687 688	Due to the significant amount of essential information being shared between fire control and the incident ground about multiple people at risk, there is the potential that normal methods of communication used to share updates from the incident ground will be inadequate.

690	Control measure –Situational awareness: Multiple people at risk
691	This control measure should be read in conjunction with fire control <u>Survival guidance</u> .
692	CONTROL MEASURE KNOWLEDGE
693 694 695 696	When multiple survival guidance calls are in progress, the fire control commander should ensure that all fire control and supporting personnel within fire control are aware. A broadcast should be considered on local service talkgroups to operational personnel to improve situational awareness and understanding of the potential impact on fire control.
697 698 699 700	For incidents involving people who are trapped in buildings, access to simple floor plans or building layouts will increase the situational awareness of fire control personnel. This would allow them to associate flat numbers with floor levels and support the accuracy of information about the location of people at risk relayed to operational personnel.
701 702	During incidents involving multiple people at risk, communication links will need to be established with relevant operational personnel and:
703 704	 Buddy or consortium fire controls in the case that they are manage calls related to the incident
705 706	 Other fire controls in the case that there are multiple calls requiring the implementation of a call redistribution plan
707 708	 Other emergency service controls in the case that they receive calls about the incident
709 710 711 712 713 714	To achieve shared situational awareness, information should be shared regularly with the incident commander. This should include information relating to the risks associated with the incident and the impact the incident is having on the capacity of the fire control. This information may be used to support tactical and strategic decisions, such as multiple calls involving multiple people at risk may influence the incident commander's decision to change an evacuation strategy.
715	Buddy and consortium fire controls
716 717 718 719	When it is anticipated or confirmed that calls for incidents involving multiple survival guidance calls are being received by buddy, consortium or other assisting emergency controls, the affected fire control should share information about the incident in the M/ETHANE message format plus any of the following relevant risk-critical information:
720	Current advice being given to people at risk, including:
721	 Evacuation advice, for example to stay put or evacuate
722 723	 Specific information to support the evacuation advice, for example to evacuate via the central staircase
724	o Survival guidance
725	 Safety advice
726 727	 Instructions on what type of calls or information the affected fire control wants to receive back, such as:
728	 Calls from people who are at risk or trapped and receiving survival guidance

People who are no longer at risk and no longer require rescuing

- 730 Calls involving a change in the caller's situation or escalation of the incident
- 731 Calls about unrelated incidents
 - Confirmation of how each type of call should be passed back to the affected fire control by clearly stating the methods to use for higher-priority calls and lower-priority calls

Other fire controls

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- 736 In the event of call redistribution plans outside of normal buddy or consortium plans being in 737 effect, it may not be known which fire controls are receiving overflow calls. NTG20 should be used to broadcast the message to support the wide-scale and simultaneous sharing of risk-738
- critical information from an affected fire control to all other UK fire controls. 739
- 740 Filtering the type of calls that are passed back to the affected fire control may help to reduce
- 741 the workload. However, all emergency calls could provide additional information, which
- 742 should be considered when deciding to filter calls. The affected fire control may better
- 743 understand the full extent of the incident if it receives an overview of the number of calls and
- 744 information being shared by all assisting controls.
- 745 Depending on the capacity of fire control, it may be necessary to agree that only calls
- 746 concerning people at risk should be passed to the affected fire control, allowing fire control
- 747 personnel to prioritise these calls.
- 748 Assisting fire controls should pass information regarding people at risk directly to the
- affected fire control, enabling them to record, coordinate and communicate the information 749
- 750 with operational personnel at the incident ground via the agreed channels of communication.
- 751 When a call redistribution plan has been implemented, the fire control commander should
- consider that calls from other fire controls are likely to contain information about people at 752
- 753 risk where a response is required. Configuration of telephone systems to show the name of
- 754 the assisting fire controls that are calling will help fire control personnel prioritise the
- answering of those calls. 755

Other emergency service controls

- 757 Police and ambulance emergency controls may also receive calls from or about multiple 758 people at risk. This may be because:
 - Pre-determined buddy arrangements are in place
 - The caller requested a specific emergency service
 - The caller requested all three services but did not ask for the fire service first
 - The call handling agent transferred the call to a local emergency service instead of a fire control located elsewhere in the UK
- 764 Because other emergency service controls may receive calls from or about people at risk, they may need to provide initial safety advice or survival guidance. Fire control commanders 765 should consider sharing information to build a joint understanding of risk. 766
- Emergency Services Inter Control (ESICTRL) talkgroup or an emergency service (ES) 767
- 768 talkgroup can be used to communicate a M/ETHANE message and the same risk-critical
- 769 information listed in the buddy and assisting controls in the section above.

770 Incident ground 771 Shared situational awareness between operational and fire control personnel will help to 772 make effective decisions, especially when incidents involve people, or multiple people, who need to evacuate or require rescue. 773 774 This information can be used to make decisions about prioritisation of rescues but shared situational awareness is required between fire control and operational personnel to ensure 775 776 that appropriate advice is offered and resources are deployed effectively. 777 The following information should be recorded, shared and coordinated with relevant operational personnel on the incident ground: 778 779 The time the call reporting the people at risk was received in fire control 780 The advice that was given to people at risk, for example to stay put or evacuate • 781 If people are trapped and receiving survival guidance 782 The exact location of all people at risk and people who are trapped and receiving survival guidance, for example flat or property number and floor number if the 783 784 incident involves a tall building 785 The number of people at risk and who are trapped and require rescuing 786 The approximate age group of people at risk and people who are trapped and require rescuing, for example adult or child 787 788 The conditions and hazards present that people who are trapped are experiencing Operational personnel on the incident ground should confirm with fire control: 789 790 A tactical plan for the prioritisation of rescues 791 When operational personnel have been deployed to conduct a rescue 792 When a check has been made on people at risk who have been told to stay put, including: 793 794 The exact location, such as the flat and floor number 795 The time the check was made Any assistance offered 796 797 The number of people, including approximate age 798 When a rescue has been completed, including 799 The time contact was made 800 The exact location, including the flat and floor number where applicable 801 The number of people, including approximate age 802 When rescues have been completed and people are at a point of relative 803

 Where they have identified people who have self-evacuated when 'Stay put' guidance was given

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When operational personnel confirm the points listed above, incident records should be updated accurately and search plans coordinated. Any changes to plans that may affect guidance offered by fire control personnel or require them to recontact the caller should be shared promptly.

810	Electronic systems for sharing of information
811 812	Electronic systems, such as fire survival guidance applications, can help to record, share and coordinate critical information about multiple people at risk.
813 814 815 816 817	Electronic systems that are integrated with the mobilising system and extract incident information avoid duplication of work and improve accuracy. Electronic systems, such as fire survival guidance applications, must be kept up-to-date manually if they are not integrated with mobilising systems to ensure the information contained remains current and correlates with the incident log.
818	An electronic system may allow others to directly access and update information, including:
819	Fire control personnel
820	Operational personnel at the incident ground
821	Buddy, consortium or other assisting controls
822 823	Electronic systems should simultaneously display information in fire control and the incident ground, for example in a command unit.
824 825	For incidents involving multiple people at risk from a fire in a tall building, electronic systems may also allow information to be displayed at the bridgehead.
826 827	The use of electronic systems to share information with the incident ground should be supported by verbal confirmation of receipt or an acknowledgement in the electronic system.
828	Call filtering and categorisation
829 830 831	The configuration of fire control mobilising systems to categorise and filter calls may make it easier to differentiate between the types of calls being received and to manage and share information with the incident ground about people at risk.
832 833	Incident types or tags can be used to categorise and filter calls. Categorisation of call types may include:
834	People with vulnerabilities
835	People who have been advised to stay put
836	People who have been advised to evacuate
837 838	 People who are trapped and receiving survival guidance but are not in immediate danger
839 840	 People who are trapped and receiving survival guidance and are in immediate danger and whose rescue should be prioritised
841 842	The nomination of a single point of contact (SPoC) in fire control and at the incident ground will improve the accuracy, consistency and efficiency of information sharing and recording.
843	Command support

The mobilisation of resources to the incident ground to perform the specific role of receiving

and managing information from fire control about multiple people at risk will support the

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- 846 timely coordination of information and development of tactical plans to rescue people who 847 are trapped. STRATEGIC ACTIONS 848 849 Fire and rescue services must: 850 Establish a dedicated method of communication to share information between fire control and the incident ground about multiple people at risk 851 852 Establish an effective process to share information between fire control and the 853 incident ground to support joint understanding of risk and sharing of information about multiple people at risk 854 855 Fire and rescue services should: 856 Consider appropriate resources and equipment in fire control and at an incident ground for the coordination of information during incidents where multiple people are 857 858 at risk Configure mobilising systems to support the categorisation and filtering of calls about 859 people at risk 860 Consider configuring fire control telephone systems to show the identity of fire 861 862 controls making incoming calls Consider providing fire control personnel with access to building floor plans or 863 864 building layouts TACTICAL ACTIONS 865 866 Fire control commanders must: 867 Ensure information about multiple people at risk is shared with the incident ground 868 Fire control commanders should: Prioritise the answering of incoming calls from other fire controls when a call 869 redistribution plan has been implemented 870 871 Consider nominating a SPoC to support the coordination and sharing of information with the incident ground about people at risk 872 873 Consider mobilising resources to support the management of information about people at risk 874 Consider using building floor plans or building layouts to cross-reference flat numbers 875 with floor numbers 876 877 Fire control personnel should:
 - Use available methods to share information about the incident with assisting fire controls, including current advice being given to people at risk
 - Use available methods to share information about multiple people at risk with the incident ground to help with prioritisation of rescues
 - Record on the incident log information received from operational personnel about people who have been rescued or self-rescued, cross-referencing this against information known to fire control personnel

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886 887	Control measure – Effective emergency call management: Multiple calls about people at risk
888	CONTROL MEASURE KNOWLEDGE
889 890 891 892 893	Depending on the size and nature of the incident, calls may be received from multiple people reporting an incident. These callers may not be at risk themselves and may not have any other information about the incident, however they should be questioned thoroughly to ensure that any information that relates to the incident and that can assist in building situational awareness is obtained.
894 895	When managing emergency calls, fire control personnel should question callers sufficiently to identify calls that:
896	Require additional guidance, including:
897	o Evacuation guidance
898	 Survival guidance
899	 Safety advice
900	 Provide additional information about people at risk, including:
901	 People who require rescuing
902	 People who no longer require rescuing
903	 Any added relevant information relating to the incident
904	Ending emergency calls during periods of multiple calls
905 906 907 908 909	Where possible, fire control personnel should remain on a call until people at risk have reached a place of safety or are being rescued or assisted by other emergency service personnel. However, where multiple calls are being received, the fire control commander may recommend that fire control personnel end a call once they have assessed the current situation and provided relevant survival guidance, safety or evacuation advice.
910 911 912 913	Where contact is not maintained with callers during periods of multiple calls, caller contact details should be recorded on the incident log together with any advice that has been provided. Callers should be advised to monitor changes in their situation and to redial 999 if the situation worsens.
914	STRATEGIC ACTIONS
915	There are no strategic actions associated with this control measure.
916	TACTICAL ACTIONS
917	Fire control personnel should:
918 919	 Ensure information is gathered from all calls about people at risk to build situational awareness
920 921	 Ensure callers needing survival guidance, evacuation guidance or safety advice are identified
922 923	 Identify calls that can provide additional information about people who require, or no longer require, rescuing and share this with operational personnel

Identify calls that can provide additional information relating to the incident and share this with operational personnel
 Where possible, remain on a call until people at risk have reached a place of safety or are in the care of operational personnel or other agencies
 Use professional judgement to decide whether to remain on a call
 Recontact callers to reassess their situation and provide additional advice
 Record details on the incident log of advice given to people at risk and actions taken

932	advice
933	CONTROL MEASURE KNOWLEDGE
934 935 936 937	Where fire control capacity allows, and depending on the nature of the incident, the fire control commander should consider when to recontact callers who are trapped or have been advised to remain where they are, to reassess their situation and provide any additional advice.
938 939 940	When recontacting multiple people at risk to inform them about a change of advice or evacuation strategy, prioritisation of who to call and in what order should be discussed with operational personnel where reasonably practicable. Prioritisation factors may include:
941	People who are trapped
942	 Vulnerable people or people who may have difficulty in evacuating
943	People at risk in specific locations
944	People at risk who are closest to the hazard or face the highest risk of the hazard
945	The condition of people at risk
946	 People who are experiencing the worst conditions
947 948 949 950	The use of consistent guidance and language will ensure that all people at risk who are recontacted are given the same information. Consideration should be given to nominating a team or an individual in fire control to recontact multiple people at risk and provide them with updated guidance.
951 952 953	The progress made with recontacting people at risk and confirmation whether the change of advice has been successfully shared should be relayed to operational personnel and accurately recorded on the relevant incident records.
954 955 956	Other fire controls may be able to help recontact multiple people at risk to provide a change of advice; fire controls with buddy or consortium controls or those with digital information sharing methods may find it easier to do this.
957 958	When deciding if another fire control could support recontacting multiple people at risk, consider:
959 960	The length of time it would take for the affected fire control to share information with an assisting control about who, how and in what order people should be contacted
961 962	 What method to use to share information with an assisting control about who, how and in what order people should be contacted
963 964	 The ability of the assisting fire control to supply regular updates to the affected fire control regarding their progress and the outcomes of each call
965 966	To enable an affected fire control to recontact multiple people, other suitably trained members of staff could provide support.
967 968	It is vital that the affected fire control does not lose situational awareness about multiple people at risk if other fire controls or other internal members of staff provide support.

Control measure - Recontact multiple people at risk to provide a change of

969 STRATEGIC ACTIONS

- 970 Fire and rescue services should:
- Provide fire control personnel with an effective process for recontacting multiple people at risk to inform them about a change of advice or evacuation
- Consider developing consistent guidance and language for fire control personnel to use when recontacting people at risk
 - Consider arranging to use other suitably trained personnel to help recontact multiple people at risk to inform them about a change of advice or evacuation during periods of overwhelmed capacity
 - Consider arranging with other fire controls to recontact multiple people at risk to inform them about a change of advice or evacuation

980 TACTICAL ACTIONS

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- 981 Fire control commanders should:
 - Consider nominating a team or individual to recontact people at risk to inform them about a change of advice or evacuation guidance
 - Discuss and confirm with operational personnel the priority for recontacting multiple people at risk to inform them about a change of advice or evacuation
 - Consider using other suitably trained personnel to help recontact multiple people at risk to inform them about a change of advice or evacuation during periods of overwhelmed capacity
- 989 Fire control personnel should:
 - Confirm with operational personnel when all people at risk have been recontacted and given updated advice
 - Update all relevant incident records with information regarding people at risk who have been recontacted and given updated advice

Hazard – Overwhelming demand for resources: Multiple incidents

995 HAZARD KNOWLEDGE

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- The demands of multiple incidents may be greater than the available operational resources.
- 997 Mutual assistance agreements allow fire control personnel to request operational resources
- 998 from neighbouring fire and rescue services, however they may not be available, especially
- 999 during spate conditions affecting more than one fire and rescue service.
- 1000 When insufficient operational resources are available, fire control personnel may:
- Be unable to mobilise any resources
 - Be unable to mobilise sufficient resources
- Be unable to provide additional resources when requested
- Mobilise resources without the right skills or equipment
- Operational personnel or people at risk may be harmed if insufficient, inappropriately equipped or skilled personnel and resources are mobilised to an incident, meaning safe systems of work cannot be adopted. If resources are delayed or unable to attend, members of the public may put themselves at risk. Being unable to respond with sufficient resources in a timely fashion may also cause reputational damage to the fire and rescue service.
- During periods of multiple incidents, the management of operational resources may be negatively impacted by several factors, including:
 - Higher-priority incidents not being prioritised over lower-priority ones
 - An ineffective and unnecessary range of incident types
 - Ineffective functionality of mobilising systems
 - The absence of electronic availability systems
 - Failing to integrate electronic availability systems with mobilising systems
- The absence of effective policies and procedures, allowing for inconsistent practices
- 1018 During periods of multiple incidents, emergency callers may experience longer than
- 1019 expected wait times for the arrival of operational resources, or they may be told their call
- does not require an operational response. In either case, failing to communicate clearly with
- 1021 callers could mean their expectations are not met, which could harm the reputation of the fire
- 1022 and rescue service.

1025 1026	This control measure should be read in conjunction with fire control command guidance control measures Specialist advice and Decision-making .
1027	CONTROL MEASURE KNOWLEDGE
1028	Non-attendance
1029 1030 1031 1032 1033 1034	During periods of multiple calls and incidents, people may call 999 for advice about situations that are lower risk and that do not require an emergency response, therefore not all emergency calls will result in operational resources being mobilised. An incident may be considered lower risk because there is no risk to people, property or the environment. Fire control personnel may decide it is more appropriate to signpost some callers to more appropriate sources of help, such as a local authority or environmental agency.
1035 1036 1037	Fire control personnel should capture full and accurate information through the creation of an incident record on their electronic mobilising system for each emergency call received, whether operational resources are mobilised or not.
1038 1039 1040 1041 1042 1043	If an emergency call does not result in an operational response, fire control personnel should ensure this is understood by the caller before ending the call. In this instance, fire control personnel should consider providing the caller with the unique incident reference number generated by the mobilising system relating to their call. This is likely to have two positive effects: leaving the caller satisfied that their information has been acknowledged, whilst offering an efficient method for fire control personnel to identify a link with the previous calls should the caller recontact the fire and rescue service.
1045	Prioritisation
1046 1047 1048 1049	Accurate and detailed information will support fire control personnel in effectively prioritising emergency calls based on an understanding of risk during periods of multiple calls and incidents. To aid prioritisation during periods of multiple incidents, information gathered should highlight:
1050	People at risk
1051	 People with vulnerabilities, heightening their level of risk
1052	Property at risk
1053	Risks to the environment
1054 1055	Information gathered should be accurately added to the relevant incident log and shared with fire control personnel, operational personnel and other relevant agencies.
1056	Effective incident types
1057 1058 1059	Having a range of suitable incident types helps fire control personnel to effectively select the most appropriate incident type based on the information available to them at the time of managing the emergency call. An incident type should reflect the type of incident being

Control measure – Prioritise higher-priority incidents: Multiple incidents

1060 1061	attended and level of priority, helping fire control personnel to prioritise and ensure an appropriate level of response is mobilised.	
1062 1063	Some mobilising systems allow incident type priorities to be configured so the most critical incidents, such as life risks, are prioritised over lower-priority incidents.	
1064 1065 1066	The National Incident Type List contains incident types that share similar hazards. This approach reduces the overall number of different incident types whilst making the nature of the incident clear.	
1067	Redirection of operational resources	
1068 1069 1070	Information gathered through effective emergency call management may lead fire control personnel to divert operational resources from one incident to another, often referred to as redirection.	
1071 1072 1073	For example, a resource that has been mobilised to a small fire outside may be the nearest appropriate resource to a higher-priority incident such as a building fire involving people at risk. In this instance, fire control personnel should:	
1074	 Redirect the operational resource to the higher-priority incident 	
1075	 Re-mobilise another resource to the original, lower-priority incident 	
1076	 Ensure the reasons for redirection are recorded on the incident log 	
1077 1078	 Consider supporting the instruction to redirect with verbal communication to operational personnel to avoid any confusion 	
1079 1080 1081	Technology such as automatic vehicle location technology integrated with mobilising systems will help fire control personnel accurately determine the location of available resources.	
1082	STRATEGIC ACTIONS	
1083	Fire and rescue services should:	
1084 1085	 Consider including in policies and procedures redirection of operational resources as an option during periods of multiple incidents 	
1086 1087	 Consider configuring mobilising systems to provide an effective method to redirect operational resources during periods of multiple incidents 	
1088 1089	 Consider providing incident reference numbers to callers whose emergency call does not require an operational response during periods of multiple incidents 	
1090 1091 1092	 Consider integrating automatic vehicle location systems for operational resources with mobilising systems to support effective redirection during periods of multiple incidents 	
1093	 Configure mobilising systems to apply different priorities to incident types 	
1094	TACTICAL ACTIONS	
1095	Fire control commanders should:	
1096 1097	 Use all available information to approve the redirection of operational resources during periods of multiple incidents 	
1098	Fire control personnel should:	

1101 1102	•	Identify emergency calls that do not require an operational response during periods of multiple incidents
1103 1104	•	Signpost callers to other sources of assistance where an operational response is not required during periods of multiple incidents
1105 1106	•	Provide incident reference numbers to callers who do not require an operational response during periods of multiple incidents
1107 1108	•	Effectively communicate with operational personnel to ensure redirection instructions have been acknowledged and understood during periods of multiple incidents
1109	•	Record reasons for redirection on relevant incident logs during periods of multiple

incidents

Select the most appropriate incident type based on the information available to aid prioritisation during periods of multiple incidents

1112	Control measure – Queue lower-priority incidents: Multiple incidents
1113	CONTROL MEASURE KNOWLEDGE
1114 1115 1116 1117	Fire control personnel may be required to queue lower-priority incidents during periods of multiple incidents. This allows fire control personnel to prioritise incidents for mobilisation, for example where people may be at risk, whilst reducing the likelihood of exhausting the availability of operational resources.
1118 1119 1120 1121	When an incident is placed in a queue, fire control personnel should ensure the caller understands this, and that they should redial 999 if their situation worsens. Providing the caller with a unique incident reference relating to their call will help fire control personnel to identify and relate to original incidents if they call back.
1122	Technology to help queue incidents
1123 1124	Many mobilising systems allow fire control personnel to queue incidents. Functionality may include the ability to:
1125	Use pre-set queues
1126	 Customise queue names based on geographic area or type of incident
1127	 Add incidents to queues directly from the call taking screen
1128	View multiple queues at once
1129	 Identify how long incidents have been in a queue
1130 1131	 Alert fire control personnel when an incident has been in a queue for a pre-defined period
1132	 Mobilise operational resources to queued incidents
1133 1134 1135	A process to regularly review queues will prevent incidents from being left unchecked in a queue. Some mobilising systems may help identify these incidents through automatic alerts, allowing fire control personnel to assess and resolve.
1136	STRATEGIC ACTIONS
1137	Fire and rescue services should:
1138 1139	 Consider including in relevant policies and procedures the queuing of lower-priority incidents during periods of multiple incidents
1140 1141	 Configure mobilising systems to help fire control personnel queue lower-priority incidents during periods of multiple incidents
1142 1143	 Consider providing incident reference numbers to callers whose emergency call has been placed in a queue during periods of multiple incidents
1144 1145	 Establish a process for regularly reviewing lower-priority incidents queued during periods of multiple incidents
1146	TACTICAL ACTIONS
1147	Fire control commanders should:

• Consider implementing incident queuing during periods of multiple incidents

1149	 Inform fire control personnel when lower-priority incidents should be queued during
1150	periods of multiple incidents
1151 1152	• Regularly review lower-priority incidents queued during periods of multiple incidents Fire control personnel should:
1153	 Inform emergency callers when their call has been placed in a queue, during periods
1154	of multiple incidents
1155	 Encourage callers whose incidents have been placed in a queue to redial 999 if their
1156	situation worsens during periods of multiple incidents
1157	 Provide incident reference numbers to callers whose incidents have been placed in a
1158	queue, during periods of multiple incidents

1160	Control measure – Batch mobilising: Multiple incidents
1161	CONTROL MEASURE KNOWLEDGE
1162	Batch mobilising
1163 1164 1165	'Batch mobilising' is the term used when an operational resource is mobilised to several lower-priority incidents that have been grouped together based on their geographic location or incident type. These incidents are likely to have been queued in the first instance.
1166	Operational resources that can be mobilised to batches of incidents may include:
1167	Operational fire officers
1168	Fire appliances
1169	Specialist resources, such as rescue boats
1170 1171 1172 1173	Batch mobilising is effective because it reduces the number of operational resources committed to incidents and the time and distance spent travelling. For example, a single operational resource may be mobilised to assess a batch of lower-priority flooding incidents in the same area.
1174	Technology to help batch mobilising
1175 1176	Many mobilising systems allow fire control personnel to batch-mobilise effectively. Functionality may include the ability to:
1177	 Mobilise resources to a batch of incidents contained in a list or queue
1178	Mobilise resources to a batch of incidents plotted on a geographic information system
1179	 Identify which operational resources have been mobilised to batches of incidents
1180	 Identify which incident in a batch an operational resource is currently attending
1181 1182 1183	Batch mobilising strategies may be applied in several ways depending on the needs of individual fire and rescue services and the facilities available. For example, a fire and rescue service may decide to:
1184	 Batch-mobilise centrally from fire control, conducted by fire control personnel
1185 1186 1187	 Batch-mobilise centrally from an incident support room, conducted by fire control personnel, operational personnel, non-operational personnel or a combination of these
1188 1189 1190 1191	 Decentralise batch mobilising to local areas, where operational resources may be pooled at different strategic locations (for example, fire stations) and batches of incidents passed to a local commander to determine which local resources to mobilise
1192 1193 1194	Whichever batch mobilising strategy is selected, methods of communication with fire control should be agreed and maintained, and incident logs appropriately and accurately updated with relevant actions and decisions.
1195	Availability systems
1196 1197 1198	Electronic availability systems allow fire and rescue services to effectively view and forecast the availability of operational resources across a range of different duty systems. Many electronic availability systems are integrated with mobilising systems, providing fire control

1199 personnel with up-to-date resource availability information at the point of mobilising. The 1200 integration of availability systems with mobilising systems: 1201 Provides fire control personnel with the most up-to-date information for mobilising 1202 Reduces time spent manually updating mobilising system records 1203 • Minimises opportunities for human error 1204 Availability systems are an effective method for fire control personnel to forecast availability 1205 of operational resources. This may be particularly useful when planning batch mobilisation 1206 strategies or identifying shortfalls in operational resource availability. 1207 Electronic availability systems may include the ability to identify specific skills or attributes 1208 held by operational personnel or resources. Fire control personnel may be able to search 1209 systems to identify and mobilise the closest, most appropriate skill set or attribute, such as a water rescue specialist or tactical adviser. 1210 1211 STRATEGIC ACTIONS 1212 Fire and rescue services should: 1213 Consider integrating electronic availability systems with mobilising systems 1214 Configure mobilising systems to help fire control personnel batch-mobilise effectively 1215 during periods of multiple incidents 1216 Consider including in policies and procedures batch mobilising as an option during 1217 periods of multiple incidents TACTICAL ACTIONS 1218 1219 Fire control commanders should: 1220 Consider implementing batch mobilising during periods of multiple incidents 1221 Inform fire control personnel when batch mobilising is implemented during periods of 1222 multiple incidents 1223 Inform operational personnel when batch mobilising is implemented during periods of multiple incidents 1224 1225 Fire control personnel should: 1226 Use batch mobilising to make effective use of operational resources 1227 Use electronic availability systems to monitor and forecast operational resource 1228 availability

1229	Control measure – Degradation plans: Multiple incidents
1230 1231	This control measure should be read in conjunction with <u>Control measure – Prioritise critical functions.</u>
1232	CONTROL MEASURE KNOWLEDGE
1233 1234 1235	Fire and rescue services may have degradation plans for several eventualities. This control measure focuses on the positive impact a degradation plan may have during a period of multiple incidents.
1236	Degradation plans
1237 1238 1239 1240	Periods of multiple incidents will have different impacts on different fire and rescue services. A degradation plan provides a consistent, structured approach for fire control commanders to follow during a period of multiple incidents and reduces the likelihood of the demands of multiple incidents exceeding the available operational resources.
1241 1242 1243 1244 1245	A degradation plan may have several stages, depending on how an event impacts fire and rescue services. Multiple incidents and multiple calls are likely to affect the number of operational resources available and the capacity of fire control. Various stages of a degradation plan may require different responses or actions by the fire control commander, including:
1246	 Moving available operational resources to strategic locations
1247	Reducing pre-determined attendance
1248	 Not attending lower-priority incidents
1249	Implementing batch mobilising
1250	 Directing fire control personnel to prioritise critical functions only
1251	Reduced attendance
1252 1253 1254 1255	Reducing the number of resources sent to incidents is one method of reducing the likelihood of demand exceeding availability. A degradation plan may help fire control commanders reduce attendance at lower-priority incidents whilst maintaining the full pre-determined attendance (PDA) to higher-priority incidents, for example those involving people at risk.
1256	Reduced attendance may be achieved by:
1257 1258	Setting pre-determined levels, for example sending one fire appliance instead of two to a particular incident type when overall resource availability is at a certain level
1259	 Dynamically reducing PDAs, considering the information available at the time
1260	Maintaining operational cover
1261 1262 1263 1264 1265	A degradation plan helps fire control commanders be consistent in the allocation of resources to maintain operational cover during periods of multiple incidents. This may be referred to as making 'standby' or 'cover' moves. To help the fire control commander choose strategic locations, degradation plans may include operational resource availability, time of day, risk and historical incident data.
1266 1267 1268	If a degradation plan has been implemented, it is important that this is communicated to fire control personnel so that they can implement the associated changes to mobilising procedures, such as reduced attendance.

1269 1270 1271 1272 1273	Visual information displays showing, for example, a degradation plan level are an effective method to support verbal communication to fire control personnel. This would be particularly beneficial to fire control personnel engaged on emergency calls by providing a visual reminder for them. More information can be found in Control measure – Build situational awareness: Multiple calls.
1274	STRATEGIC ACTIONS
1275	Fire and rescue services should:
1276 1277	 Consider including in service degradation plans the impact of multiple incident conditions
1278 1279	 Establish an effective process to communicate to operational and fire control personnel that degradation plans have been implemented
1280 1281	 Configure mobilising systems to help fire control personnel mobilise correct PDAs when degradation plans are implemented
1282 1283	 Provide an effective method to display the current degradation plan level to fire control personnel managing emergency calls
1284	TACTICAL ACTIONS
1285	Fire control commanders should:
1286	Ensure fire control personnel are aware when degradation plans are implemented
1287	Fire control personnel should:

Mobilise appropriate operational resources when degradation plans are implemented

1289 1290	Hazard – Incomplete situational awareness – Operational personnel: Multiple incidents
1291 1292	This section should be read in conjunction with <u>Fire control command – Hazard knowledge – Effective management of fire control activities.</u>
1293	HAZARD KNOWLEDGE
1294 1295 1296 1297	During periods of multiple incidents, the absence of effective two-way communication between fire control personnel and operational personnel may lead to confusion, delayed or inaccurate mobilising of resources and potentially cause harm to people at risk or operational personnel.
1298 1299 1300	If operational personnel are unaware that fire control is experiencing a period of multiple incidents, they will have an incomplete awareness of a situation. Consequently, operational personnel may:
1301 1302	 Commit operational resources to incidents for longer than is necessary, reducing the number of resources available to be mobilised to other incidents
1303 1304	 Continue to communicate with fire control personnel unnecessarily, congesting already busy operational talkgroups or telephone lines
1305 1306	 Undertake planned events or training exercises, making personnel temporarily delayed, unavailable or removing them from their normal area of operational cover
1307 1308 1309 1310 1311	Failing to make operational personnel aware that a measure such as incident queuing has been implemented is also likely to lead to confusion and potential conflict when operational personnel attend an incident. For example, an emergency caller reporting a non-life-risk flooding situation that was subsequently placed in a queue may be frustrated that they have had to wait for operational attendance.
1312	Congestion of communication methods
1313 1314 1315	During periods of multiple incidents, communication between fire control and operational personnel at incidents will increase. This is likely to be across several communication methods, including:
1316	Telephone
1317	Radio
1318	Electronic data messaging
1319 1320	Failing to manage this effectively could lead to delayed or inaccurate responses, such as requests for additional operational resources.
1321 1322 1323	Talkgroups are likely to be congested during periods of multiple incidents, particularly if more than one incident is using each talkgroup. In such cases, attempts to pass high-priority messages to fire control personnel may be delayed.
1324	Ineffective management of multiple incident logs
1325 1326 1327 1328	Exceptionally, some incidents may have more than one relevant incident log, for example a secondary incident log reflecting a rendezvous point or resource holding area. Each incident log is likely to contain valuable information, however reading just one incident log will not give the reader complete situational awareness.

1329	The presence of primary and secondary incident logs may cause confusion if the link
1330	between them is not made clear. Fire control personnel failing to add information to the
1331	correct incident log or to communicate effectively with operational personnel the existence of
1332	multiple incident logs relating to the same incident could lead to delayed and inaccurate
1333	mobilisation of resources.

1334 1335	Multiple calls and multiple incidents
1336	CONTROL MEASURE KNOWLEDGE
1337 1338 1339 1340 1341	During periods of multiple calls and incidents, fire control personnel will manage and respond to several sources of information from operational personnel in relation to incidents they are dealing with. Fire control personnel should share situational awareness with operational personnel at the earliest opportunity when experiencing periods of multiple calls and incidents.
1342 1343 1344 1345 1346 1347	When a large volume of repeat calls is being received for a single incident, or several separate incidents located close together, sharing this information with the initial incident commander attending the incident will help to build their understanding of the incident prior to arrival. Repeat calls may indicate that an incident is large or growing rapidly or that there are many people affected; either of these factors may influence the incident commander's decision-making.
1348	Sharing of situational awareness may be achieved through several methods, including:
1349	Telephone conversation
1350	 Broadcasting on fire and rescue service operational talkgroups
1351 1352	 Electronic messaging systems to mobile or station-based devices, including the use of pre-defined message templates
1353	 Operational personnel remotely accessing and reading incident logs
1354 1355 1356	Sharing situational awareness during periods of multiple incidents allows operational personnel to understand the situation and respond accordingly, for example they may be able to:
1357 1358	 Release operational resources from incidents as promptly as possible, when appropriate to do so
1359	 Minimise non-essential contact with fire control personnel
1360 1361	 Postpone planned events or training exercises to make personnel available for operational cover
1362	Electronic methods of communication
1363 1364 1365	The use of technology to support effective communication can significantly reduce time spent on some verbal exchanges between operational and fire control personnel whilst improving the accuracy of information exchanged.
1366 1367 1368	Operational personnel equipped with suitable and compatible technology may be able to send incident-related information directly to the mobilising system for fire control personnel to receive. Types of information may include:
1369	Indication of their status (for example, available at incident)
1370	Bodies of text (for example, informative or stop messages)
1371	Coded messages
1372	• Images

Video

- Sound (for example, voice messages)
- Mobilising systems may enable fire control personnel to send electronic messages to
- operational personnel, minimising time spent by working between different communication
- platforms or computers. Some systems may also allow fire control personnel to create and
- save pre-defined templates, which can be customised depending on the circumstances.
- 1379 Information shared may include:
- Whether a degradation plan has been enacted
 - Whether incident queuing or batch mobilising is in effect
- The geographical areas that are affected
 - Instructions to reduce non-essential communication with fire control personnel
- Directions to use specific talkgroups
- Sending information electronically reduces the potential for misunderstanding. If recipients
- need to refer to the information, it is available to them visually, removing the need for it to be
- 1387 repeated.

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- 1388 Effective methods to draw attention to incoming messages, such as repetitive visual or
- audible indicators, will prevent messages from being missed.

1390 Effective management of critical voice communication

- 1391 When managed effectively, voice communication between operational and fire control
- personnel is a crucial tool, particularly for exchanging of critical information that requires an
- instant, verbal acknowledgement.
- 1394 When communicating by radio, fire and rescue services should use a structured message
- format and adhere to the principles of accuracy, brevity and clarity. Fire control personnel
- 1396 should effectively manage the communication on talkgroups, giving clearance to pass
- messages to one operational resource at a time.
- 1398 **Talkgroup per incident** is a method to effectively manage critical radio communication by
- assigning each incident to an available talkgroup. It is particularly effective in managing the
- increase in voice communication that a period of multiple incidents brings and ensures that
- 1401 operational personnel can send urgent messages to fire control personnel if necessary.
- 1402 Talkgroup per incident is also effective at:
 - Reducing the likelihood of operational personnel hearing and reacting to messages meant for personnel at other incidents
- Minimising congestion of the communication network as communication is targeted
 to the intended recipients only
- 1407 **Dynamic group number assignment** (DGNA) allows talkgroup management through the
- mobilising system. DGNA allows the automatic allocation of resources to the next available
- talkgroup, as a new incident is created and switches the devices of all assigned operational
- 1410 resources to that talkgroup.
- 1411 DGNA is an efficient method to manage critical voice communication because it avoids the
- 1412 requirement for fire control personnel to manually manage the process and for operational
- personnel to change talkgroups before they can communicate with fire control personnel.
- 1414 Request to speak is an effective method alongside DGNA that helps fire control personnel
- 1415 to effectively manage critical voice communication across multiple talkgroups

1417	simultaneously. Operational personnel press a button on their radio to request to speak, relative to the urgency of their message, allowing fire control personnel to identify and respond to the most urgent requests first.
1420 1421 1422 1423	Patching of talkgroups allows fire control personnel to communicate on more than one talkgroup at once. This may be particularly useful when needing to communicate with operational personnel at separate but linked incidents, such as wildfires. Patching allows fire control personnel to combine two or more talkgroups and broadcast information to operational personnel at all relevant incidents simultaneously. Some mobilising systems support talkgroup patching, however the same effect may be achieved by:
1425 1426	 Using DGNA to switch operational resources from different incidents to the same talkgroup
1427 1428	 Requesting operational personnel at relevant incidents manually switch to the same talkgroup
1429	STRATEGIC ACTIONS
1430	Fire and rescue services should:
1431	 Consider implementing the use of individual talkgroups per incident
1432 1433	 Consider configuring mobilising systems and the integrated communication control system to allocate communication channels per incident without manual intervention
1434	 Provide fire control personnel with guidance on how to patch talkgroups
1435	TACTICAL ACTIONS
1436	Fire control commanders should:
1437 1438	 Ensure situational awareness is shared with operational personnel when working under multiple incident conditions
1439	Fire control personnel should:
1440 1441	 Use available technology to manage critical voice communication on talkgroups effectively
1442 1443	 Consider using pre-defined message templates to support effective communication with operational personnel
1444	

1445	Control measure - Document incidents effectively: Multiple incidents		
1446	CONTROL MEASURE KNOWLEDGE		
1447	Incident logs		
1448 1449 1450 1451	Annotation of electronic incident logs is an effective method of recording and sharing situational awareness with operational and fire control personnel. An incident log is unique to the incident it refers to and has a distinctive identifying number, commonly referred to as an incident number.		
1452 1453 1454	Accuracy of content in an incident log is important as it provides a record of a fire and rescue service's response to an incident and may be used to support subsequent investigations. Incident logs may contain some or all the following information:		
1455	 Date, times and recordings of emergency call(s) relating to the incident 		
1456	Geographical locations relating to the incident		
1457 1458	 Additional relevant information added by fire control personnel, including actions and decisions taken 		
1459	 Records of operational resources mobilised to the incident 		
1460	 Records of operational personnel informed of the incident 		
1461 1462	 Messages sent directly from the electronic devices of operational personnel or that were transcribed by fire control personnel 		
1463 1464	 Records of multi-agency incident numbers and any additional information received from those agencies by fire control personnel 		
1465 1466 1467	During periods of multiple incidents, fire control personnel will have multiple incident logs open on the mobilising system. Fire control personnel must accurately annotate the correct incident log to avoid messages being added to the wrong incident.		
1468 1469 1470 1471 1472	Many mobilising systems allow fire control personnel to apply a category or colour code to different information types on an incident log, such as 'Informative', 'Stop' or 'Multi agency' messages. Clear distinction between categories of information aids the effective organisation of information and allows fire control personnel and operational personnel to read the information easily.		
1473	Multiple incident logs		
1474 1475 1476 1477	An incident may have more than one relevant geographical location, for example an incident in a tunnel with various rendezvous and access points. Some mobilising systems allow fire control personnel to create additional locations in the same incident log to distinguish which operational resources have been mobilised to which location.		
1478 1479 1480	An incident log with multiple locations reduces the likelihood of personnel failing to read relevant information on separate but related incident logs and is an effective method of managing incident logs.		
1481 1482 1483 1484	Some mobilising systems allow fire control personnel to link separate but related incident logs. For example, a secondary incident log detailing a rendezvous point may be linked to the primary incident log. For this to be an effective method of managing multiple incident logs, the link between these incidents must be clear to fire control personnel and operational		

personnel viewing the information, particularly if they are viewing the incident log remotely.

1486 1487 1488 1489	During instances of managing multiple incident logs, the implementation of effective working practices, clearly communicated to fire control personnel, is imperative. Effective working practices may involve the use of dedicated roles within fire control, including a role overseeing the management of multiple incident logs.		
1490	Viewing incident logs remotely		
1491 1492 1493	Many mobilising systems offer remote access to view incident logs through a secure mobile application or web page. Operational commanders may use this functionality to view incident logs from the incident or other remote locations.		
1494 1495 1496 1497	Viewing incident logs remotely is an effective way of establishing situational awareness for a wider audience during periods of multiple incidents, however fire control personnel must make it clear to other fire control personnel and operational personnel when an incident has more than one relevant incident log.		
1498 1499	The clarity of written information in an incident log is important as it may be read remotely without the supporting context of communication with fire control personnel.		
1500	STRATEGIC ACTIONS		
1501	Fire and rescue services should:		
1502 1503	 Consider including in policies and procedures effective management of incident logs during periods of multiple incidents 		
1504 1505	 Configure mobilising systems to clearly display and organise information in incident logs 		
1506	 Configure mobilising systems to clearly link related incident logs 		
1507	 Configure mobilising systems to clearly display additional incident locations 		
1508	 Consider providing remote access to incident logs during periods of multiple incidents 		
1509 1510	 Configure systems that provide remote access to incident logs to clearly display additional incident locations 		
1511	TACTICAL ACTIONS		
1512	Fire control commanders should:		
1513	Ensure that operational personnel are aware of multiple related incident logs		
1514 1515	 Consider appointing fire control personnel to oversee the effective management of multiple incident logs 		
1516	Fire control personnel should:		
1517	 Accurately and clearly annotate incident logs during periods of multiple incidents 		
1518	 Accurately categorise entries to incident logs during periods of multiple incidents 		
1519	 Use technology to clearly record additional locations related to an incident 		
1520	 Use technology to clearly link separate but related incident logs 		

1522 1523	Hazard – Overwhelming workload: Multiple calls and multiple incidents		
1524 1525	This hazard should be read in conjunction with hazard knowledge <u>Ineffective command of the fire control function</u> .		
1526	HAZARD KNOWLEDGE		
1527	Overwhelming workload		
1528 1529 1530 1531	Fire control personnel may perform a variety of business-as-usual tasks alongside emergency call and incident management. In many cases, fire control personnel are responsible for crucial functions that support the day-to-day operation of their fire and rescu service. These functions will vary between fire and rescue services, but may include:		
1532	Receiving and processing sickness absence reporting for fire and rescue personnel		
1533	 Overseeing operational and fire control personnel availability 		
1534 1535	 Handling of non-emergency enquiries from the public via telephone, email or social media 		
1536	Other non-emergency, commercially contracted functions		
1537 1538 1539 1540 1541	The demands that periods of multiple calls or multiple incidents place on fire control personnel mean they will be unlikely to complete these business-as-usual tasks. Whilst failing to complete some tasks will have negative impact, failing to complete others may have operational, legal, financial, reputational or health and well-being consequences for the fire and rescue service.		
1542 1543 1544 1545 1546	Failing to receive and process sickness absence reports from fire and rescue service personnel may mean the fire and rescue service is unable to identify staffing deficiencies for forthcoming shifts, which may affect fire and rescue service operational capacity and availability for fire control. Failing to effectively record and report serious injuries, diseases and dangerous occurrences may contravene health and safety law.		
1547 1548 1549 1550	During periods of multiple calls and incidents, fire and rescue services that have assigned fire control personnel to non-emergency, commercially contracted functions – such as monitoring CCTV or alarms – may be unable to maintain the normal level of service they have committed to, putting them at risk of legal and reputational harm.		
1551	Overwhelming contact		
1552 1553 1554 1555	Periods of multiple calls or incidents are likely to generate an increase in non-emergency contact. This may be through the fire and rescue service's publicly available general enquiries telephone line, social media accounts or internal telephone line from other fire and rescue service personnel.		
1556 1557 1558 1559	Fire and rescue services that rely on fire control personnel to manage these general communication channels may encounter periods where fire control personnel are unable to receive and respond to any enquiries, potentially resulting in reputational harm to the fire an rescue service.		
1560 1561	Failing to respond to contact through non-emergency channels may congest emergency lines as members of the public seek to contact the fire and rescue service by other means.		

An increase in emergency calls is likely to result in a noisy working environment for fire control personnel and be detrimental to their health and well-being. More information can be found in control measure <u>Personal resilience</u>.

1565 1566	Control measure – Prioritise critical functions: Multiple calls and multiple incidents		
1567	CONTROL MEASURE KNOWLEDGE		
1568 1569	A period of multiple calls or multiple incidents will affect individual fire and rescue services differently and therefore their ability to perform other business-as-usual functions.		
1570	Critical functions		
1571 1572	Fire control personnel should focus attention and resources on performing critical functions during periods of multiple calls and multiple incidents, including:		
1573	Emergency call management		
1574	Mobilisation of operational resources		
1575	Multi agency communication		
1576	Incident management and support		
1577	Management of operational resource coverage		
1578	Prioritisation		
1579 1580 1581 1582	The impact that a period of multiple calls or incidents has on the completion of business-as usual tasks may be mitigated by pre-planning, in which fire and rescue services consider which functions fire control personnel can realistically perform whilst working under such conditions. One way to achieve this would be by prioritising functions in a degradation plan		
1583 1584 1585	Fire and rescue services should recognise that sustained periods of multiple calls or incidents may mean fire control personnel are unable to perform any non-critical business-as-usual functions for protracted periods of time.		
1586	Re-allocation of non-priority tasks		
1587 1588 1589 1590	It may be appropriate for some non-critical functions to be temporarily re-allocated to other suitably trained fire and rescue service personnel. It is important that these functions and their methods for re-allocation are pre-identified and involve as little intervention by fire control personnel as possible.		
1591 1592	Pre-identifying functions that are suitable for re-allocation avoids fire control personnel becoming overwhelmed and allows them to concentrate on fulfilling critical functions.		
1593 1594	The re-allocation of non-emergency functions normally performed by fire control personnel may include:		
1595 1596	 The overseeing of fire and rescue service resource availability to other suitably trained personnel 		
1597 1598	 The diversion of public, non-emergency lines of communication away from fire control 		
1599 1600	 The re-allocation of fire and rescue service personnel sickness absence reporting and processing to other suitably trained personnel 		
1601 1602	 The re-allocation of monitoring of and response to other non-emergency public queries (such as social media) to other suitably trained personnel 		

1603 1604 1605	The work required and any strategies to re-allocate it should be pre-planned and clearly understood by fire control personnel and the suitably trained personnel to whom the functions are assigned.		
1606	Share situational awareness		
1607 1608 1609 1610 1611	Fire control personnel may reduce the amount of non-essential contact they receive from the wider fire and rescue service by sharing situational awareness of the current situation with other fire and rescue service personnel. This may be achieved through suitably trained personnel, such as communications and media personnel, using email or other electronic messaging systems to reach a wide audience quickly.		
1612	STRATEGIC ACTIONS		
1613	Fire and rescue services should:		
1614 1615	 Identify the functions fire control personnel should prioritise during periods of multiple calls and multiple incidents 		
1616 1617	 Establish strategies for the re-allocation of non-emergency, business-as-usual functions away from fire control during periods of multiple calls or multiple incidents 		
1618 1619 1620	 Provide fire control personnel with effective methods to share situational awareness with all fire and rescue service personnel during periods of multiple calls and multiple incidents 		
1621	TACTICAL ACTIONS		
1622	Fire control commanders must:		
1623	Prioritise critical functions during periods of multiple calls and multiple incidents		
1624	Fire control commanders should:		
1625 1626	 Inform fire and rescue service personnel when anticipating or experiencing periods of multiple calls and multiple incidents 		
1627			

Hazard – Ineffective management of remote emergency calls: 1628 Multiple calls 1629 1630 HAZARD KNOWLEDGE 1631 Fire control personnel often manage emergency calls from outside their normal area of 1632 responsibility, referred to as 'remote calls' in this guidance. This may be for several reasons, 1633 including: 1634 Calls misrouted by the call handling agent 1635 Emergency callers reporting an incident in another area 1636 Buddy or consortium arrangements in effect due to multiple calls 1637 Call redistribution plans in effect due to multiple calls 1638 Fire control personnel may experience additional challenges in accurately locating remote 1639 incidents. Delayed or inaccurate mobilisation could occur if assisting fire control personnel 1640 managing emergency calls on behalf of an affected fire control are not provided with 1641 sufficient tools, or if they are unprepared to manage calls outside their usual area. 1642 Insufficient technology 1643 Enhanced Information Service for Emergency Calls (EISEC) and Advanced Mobile 1644 Location (AML) data is available for almost all emergency calls. However, mobilising 1645 systems that are unable to effectively receive or display this data are likely to challenge fire 1646 control personnel unnecessarily in accurately locating an emergency caller outside of their normal area of responsibility. 1647 1648 Geographical information systems (GIS) are used by fire control personnel to accurately locate emergency callers and the incidents they are reporting. Fire control personnel are 1649 1650 likely to use GIS when managing remote emergency calls in unfamiliar areas. 1651 Fire control personnel are likely to encounter difficulties when managing remote emergency 1652 calls if the GIS they have access to are not current or do not sufficiently cover the area in 1653 which the emergency caller, or the incident the caller is reporting, is located. For example, 1654 fire control personnel managing remote emergency calls may be presented with mapping at 1655 a zoom level containing insufficient detail to be useful. 1656 Premises gazetteers that do not have sufficient records to effectively record remote 1657 incidents may delay the management of remote calls. Fire control personnel are likely to encounter difficulties in selecting appropriate records for remote emergency calls if the 1658 1659 gazetteer they have access to is not current or does not adequately cover the area in which 1660 the remote incident is located. 1661 Whilst this may cause delay in the creation of an incident record, it should not prevent a full and accurate location being obtained from the caller and passed to the affected fire control. 1662

Insufficient situational awareness Fire control personnel managing remote emergency calls and returning incident-related information to affected fire controls are likely to face difficulties doing so effectively if they do not have sufficient awareness and understanding of:

- Established buddy or consortium arrangements
- Call redistribution plans

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- Whether buddy, consortium or call redistribution plans have been implemented due to multiple calls or other eventualities
- Failing to receive and understand current situational awareness or instructions from affected fire controls may prevent assisting fire control personnel from:
- Being prepared to receive remote emergency calls
 - Having accurate situational awareness of the events causing remote emergency calls
- Giving current and accurate safety guidance to remote emergency callers
- Promptly passing incident information to affected fire controls for mobilisation
 decisions

Ineffective communication with affected fire controls

- Assisting fire control personnel are likely to experience delays in passing incident-related information to affected fire controls for operational response decisions if effective communication methods are not in place and understood. This could lead to delayed mobilisation of resources, causing harm to people at risk.
- In assisting fire controls, fire control personnel may have trouble contacting affected fire controls using normal communication methods in the event of multiple call conditions.
- 1685 If fire control personnel attempt to pass incident-related information using unexpected communication methods, there is a risk that these communication methods may not be monitored and essential information missed. This could lead to delayed mobilisation of resources, causing harm to people at risk.

1690 1691	This section should be read in conjunction with <u>Control measure – Share situational</u> awareness – Buddy, consortium, and other fire and emergency controls: Multiple calls.			
1692	CONTROL MEASURE KNOWLEDGE			
1693	Effective access to NTG20			
1694 1695 1696	Fire control personnel may access Airwave National Talkgroup 20 (NTG20) directly through their integrated communication control system (ICCS) or by using a desk-mounted radio. Giving fire control personnel access to an ICCS has several advantages, including:			
1697 1698	The ability for several fire control personnel to monitor the talkgroup from different workstations			
1699	The ability to record and re-play broadcasts			
1700	Receiving announcements on NTG20			
1701	Making announcements on NTG20 helps fire control personnel assisting fire controls to:			
1702 1703	 Be aware of events impacting affected fire controls, which could lead to multiple call conditions 			
1704 1705	 Recognise the possibility they may receive remote emergency calls and become an assisting fire control 			
1706 1707	 Understand the methods by which affected fire controls require incident information passed to them 			
1708	 Receive ongoing situational awareness of events impacting affected fire controls 			
1709 1710	 Be alerted to changes in safety guidance issued by affected fire controls for remote emergency callers 			
1711	 Understand when events impacting affected fire controls have ended 			
1712	Recording information received on NTG20			
1713 1714 1715	Fire control personnel assisting fire controls should record details of announcements received on NTG20. The creation of an incident record in the mobilising system will help assisting fire control personnel to:			
1716	Record the time information was received			
1717	Share the information with fire control personnel			
1718	Refer to the information later			
1719	Share the latest advice with remote callers			
1720	 Record actions they may have taken related to the announcement 			
1721	Link any remote emergency calls managed			
1722	Training			
1723 1724 1725	Fire control personnel will benefit from the regular inclusion of announcement talkgroups in relevant training exercises. This should include how to locate and select talkgroups, such as other fire and rescue service hailing groups, by using:			
1726	The ICCS			

Control measure - Prepare to manage remote calls: Multiple calls

1727	 Talkgroup folders in the radio equipment 		
1728	Speed dials in the radio equipment		
1729 1730 1731	Fire and rescue services may choose to use another of their own talkgroups to simulate broadcasting on NTG20 for regular training exercises, however this should be in addition to taking part in national NTG20 exercises.		
1732 1733 1734	Fire control personnel who take part in regular exercises that include the use of NTG20, either through simulation or in real application, are more likely to use NTG20 confidently during multiple call events.		
1735 1736 1737	Operational personnel should be aware of the role NTG20 has in multiple call situations, particularly if they are likely to provide support to fire control personnel under such circumstances.		
1738	STRATEGIC ACTIONS		
1739	Fire and rescue services must:		
1740 1741	 Provide guidance to fire control personnel to effectively navigate between talkgroups on radio equipment 		
1742	Fire and rescue services should:		
1743 1744	 Include the use of announcement talkgroups in regular fire and rescue service training exercises 		
1745	 Consider providing fire control personnel with access to NTG20 through an ICCS 		
1746 1747	 Establish a process for fire control personnel to record information received during announcements on NTG20 		
1748	TACTICAL ACTIONS		
1749	Fire control commanders must:		
1750	 Ensure NTG20 is constantly monitored at a sufficiently audible level in fire control 		
1751 1752	 Ensure that situational awareness broadcast on NTG20 is shared with fire control personnel and relevant operational personnel 		
1753	Fire control commanders should:		
1754	 Take part in debriefs for exercises and real events involving NTG20 		
1755	Fire control personnel should:		
1756	 Record and react accordingly to information received on NTG20 		

1757	Control measure – Manage remote calls effectively: Multiple calls	
1758 1759	This should be read in conjunction with <u>Emergency call handling and mobilising – Control measure – Effective handling of emergency calls</u> .	
1760	CONTROL MEASURE KNOWLEDGE	
1761 1762 1763 1764 1765	The principles of good emergency call management apply whether an emergency call originates from within the geographic area a fire control normally serves or is remote to the assisting fire control receiving the call. Effective technology may support fire control personnel to accurately locate an incident that is remote to their normal area of responsibility.	
1766 1767 1768 1769	Advanced Mobile Location (AML) data accompanying emergency calls allows fire control personnel to identify the location of most emergency callers to within 3m. The compatibility and configuration of mobilising systems determines whether fire control personnel can receive AML information during a remote emergency call.	
1770 1771 1772 1773 1774	Geographical information systems (GIS) covering the United Kingdom provide fire control personnel with visual representation of areas remote to them. They help fire control personnel to determine the accurate location of remote emergency callers and the incidents they are reporting. GIS with zoom layers down to premises or street level will provide the most useful information to fire control personnel.	
1775 1776	Regularly updated GIS provide fire control personnel with accurate and relevant information to support effective remote call management.	
1777 1778 1779 1780	Gazetteer records covering remote areas that are accurate and current offer an effective method for recording remote incidents. Owing to the volume of data required, it may not be possible for all mobilising systems to access premises-level gazetteer data covering the whole United Kingdom. Mobilising systems may:	
1781 1782	 Provide fire control personnel with access to county-, town- or street-level gazetteer data for the United Kingdom 	
1783 1784 1785	 Allow for the manual addition of locations to gazetteers such as remote cities, towns or county areas to enable fire control personnel to select the nearest appropriate location on which to base their remote incident record 	
1786 1787	 Allow fire control personnel to create incidents directly from GIS during a remote emergency call, allowing fire control personnel to add more address details 	
1788 1789	Mobilising systems may allow for GIS and gazetteer records covering remote areas to be regularly updated with little or no manual intervention, as in cloud-hosted solutions.	
1790 1791 1792	Other locational tools , many of which are freely available, may provide fire control personnel with other options to help them obtain accurate locations when managing remote calls.	
1793	STRATEGIC ACTIONS	

Configure mobilising systems to receive and effectively display AML data for use when managing remote emergency calls

Fire and rescue services should:

1794

1797	 Consider providing fire control personnel with access to up-to-date GIS data down to	
1798	at least street level for the United Kingdom when managing remote emergency calls	
1799 1800	 Configure mobilising systems to provide an effective solution for creating remote incidents 	
1801	 Consider providing fire control personnel with access to other geo-locational systems	
1802	when managing remote emergency calls	
1803	TACTICAL ACTIONS	
1804	Fire control personnel should:	
1805	 Use effective emergency call management techniques to confirm the location of	
1806	remote emergency callers	
1807	 Use available technology to accurately confirm the location of remote emergency	
1808	callers	

1810 1811	Control measure – Pass remote incident information to affected fire controls: Multiple calls			
1812	CONTROL MEASURE KNOWLEDGE			
1813	Passing incident information to affected fire controls			
1814 1815 1816 1817 1818	The ability of fire control personnel in assisting fire controls to communicate incident-related information to affected fire controls is a crucial element of the effective management of remote emergency calls. Fire control personnel in assisting fire controls should be equipped and prepared to accurately receive and follow the affected fire control's instructions for returning incident information.			
1819 1820 1821 1822	Fire control personnel in assisting fire controls may be required to use different communication methods for higher-priority and lower-priority incidents. This allows fire control personnel in affected fire controls to focus their attention on managing information received via the higher-priority channel. Methods used may include:			
1823	Emergency telephone lines			
1824	Hailing talkgroup			
1825	 Bespoke electronic methods, such as Multi Agency Incident Transfer 			
1826	Other electronic methods, such as email			
1827 1828 1829	Fire control personnel in assisting fire controls should use the communication methods specified by affected fire controls, particularly where a communication method has been identified specifically for life-risk incidents.			
1830	Identifying calls from assisting fire controls			
1831 1832 1833 1834	Many fire and rescue services have dedicated emergency telephone lines for assisting fire controls. Integrated communication control systems configured to identify calls from other fire controls in a distinct colour, ring tone or priority enable fire control personnel to easily distinguish those calls from other emergency calls.			
1835 1836	Fire control personnel should, where possible, prioritise answering these emergency calls as an assisting control may have important incident-related information to share.			
1837	STRATEGIC ACTIONS			
1838	Fire and rescue services should:			
1839	Establish an emergency telephone line for sole use by other fire controls			
1840 1841	 Configure mobilising systems to allow fire control personnel to easily identify calls from other fire controls during periods of multiple calls 			
1842 1843	 Configure mobilising systems to prioritise emergency telephone calls from other fire controls during periods of multiple calls 			
1844	TACTICAL ACTIONS			
1845	Fire control personnel should:			
1846	Accurately record and follow information and instructions received from affected fire			

controls during periods of multiple calls

1848 1849	•	Prioritise the answering of calls identified as being from other fire controls during periods of multiple calls