

Department for Food, Environment and Rural Affairs 2 Marsham Street London SW1P 4DF c/o 71–75 Shelton Street Covent Garden London WC2H 9JQ www.nationalfirechiefs.org.uk

Sent via email to: disposablevapes@defra.gov.uk

22 March 2024

Dear Department for Food, Environment and Rural Affairs,

Environmental Protection (Single Use Vapes) (England) Regulations Draft Statutory Instrument

The National Fire Chiefs Council (NFCC) welcomes the opportunity to submit our views on the Draft Environmental Protection (Single Use Vapes) (England) Regulations. NFCC is the professional voice of the UK fire and rescue services (FRSs) and is comprised of a council of UK Chief Fire Officers. This response was collated by NFCC's Strategy and Policy Team in consultation with subject-matter experts within NFCC. Our response reflects their expertise and competence with the subject matter.

Single use vapes have a significant environmental impact and pose a fire risk, and NFCC supports regulations to prohibit their sale and supply across the UK, as well as other measures encouraging people to use rechargeable vapes as a smoking cessation tactic. We strongly recommend that the Government gives full consideration to the impacts that a single use vape ban will have on fire safety, in particular the fire risks around the purchase, charging, use, and disposal of alternative vaping products.

Smoking Prevalence

NFCC supports measures that reduce smoking prevalence for children, young people, and adults as reduced smoking prevalence is the key strategic tool for FRSs to limit the fire risks associated with smoking. Restricting the sale and supply of single use vapes, which are favoured by adolescents, will reduce the prevalence of vaping among children and young people. Nonetheless, the Government must ensure that its interventions to limit the attractiveness of vaping to children and young people do not restrict efforts to support and encourage current smokers to access vapes. Using vapes is a safer alternative to smoking from both a fire risk and health perspective and supports attempts to quit smoking.

Whilst NFCC supports greater restrictions on the sale and supply of single use vapes, it is important to be aware that this may also inhibit FRSs' efforts to reduce smoking prevalence and the risk from smoking-related fires in their communities. As public sector organisations, FRSs are part of multi-agency tobacco control approaches to reduce smoking prevalence in order to limit the fire risks associated with smoking and to promote the safety, health, and well-being of their communities.

FRS Prevention teams work to support and encourage smokers to use vapes, which are safer than smoking cigarettes from both a fire risk and health perspective. There will likely be knock-on effects on fire safety in domestic settings if fewer adult smokers quit smoking as a result of increased restrictions on or cost of vapes. Single use vapes are convenient to use, which can help adults quit smoking, and are particularly valuable for vulnerable groups of smokers, including older people and people with learning difficulties or dexterity issues, who may also be at a high fire risk.

The Government must ensure that the ban on single use vapes – and further interventions to limit the attractiveness of vaping to children and young people – do not restrict efforts to support and encourage current smokers to use vapes, which are safer than smoking from both a fire risk and health perspective.

Fire Risk in the Waste Industry

NFCC is pleased to see a shift in language from "disposable vapes" to "single use vapes", as these products are not "disposable" from an environmental or firefighting perspective and pose a significant fire risk in the waste industry and people's homes.

Single use vapes pose a fire risk when not collected separately for specialist recycling, as their lithium-ion batteries can ignite when crushed in a refuse vehicle or at waste-processing plant. Fires at waste centres require a large mobilisation of FRS resources over a protracted period of time and cause significant environmental damage, impacting air and water quality in particular. In addition, there is a huge community and business continuity impact should a waste fire result in a waste reception centre being out of use.

By prohibiting the sale and supply of single use vapes, these regulations will reduce the number of potential ignition sources that enter the waste industry, which will result in fewer waste fires and better environmental outcomes.

Rechargeable Vapes and Fire Safety

Restrictions on single use vapes will encourage greater use of rechargeable vapes, which is positive from a fire risk and environmental perspective, but could also drive people to source alternative cheaper rechargeable vapes with a higher energy output. Unsafe charging of rechargeable vapes also poses a fire risk in people's homes. It is therefore crucial that restrictions on single use vapes are accompanied by the introduction of robust product safety standards for the rechargeable vape industry to ensure that any supply void is not filled by cheap unregulated and potentially dangerous products from the global marketplace. It is equally important that the public are encouraged to purchase, use, charge and dispose of all products containing lithium-ion batteries correctly and safely.

As well as unsafe charging, the fire risk around vaping in domestic settings is linked to counterfeit or faulty products which will proliferate if single use vapes are prohibited. A ban on single use vapes is likely to increase the market for illicit vaping products (both single use and cheaper rechargeables) which are less likely to adhere to product safety standards and potentially pose a greater fire risk.

Enforcement Action

NFCC supports enforcement action against sellers in breach of the regulations as appropriate to ensure the regulations meeting the objective of reducing the health and environmental impacts of single use vapes, as well as ensuring a reduced fire risk. Sufficient funding and a clear strategy are required for enforcement action to be effective. We note that Local Authorities will be responsible for enforcement activity under the new regulations. Enforcement activity, and any associated reporting, will however come at a cost, and as such funding considerations for Local Authorities will need to be taken into account before the regulations are implemented.

We trust that the attached submission is helpful and welcome further engagement on this issue.

Yours sincerely,

Rick Hylton

Chair, Prevention Committee National Fire Chiefs Council